# MEMORANDUM OF UNDERSTANDING CONCERNING COOPERATION AND THE EXCHANGE OF INFORMATION RELATED TO THE SUPERVISION OF CROSS-BORDER CLEARING ORGANIZATIONS

This Memorandum of Understanding ("MOU") establishes a framework pursuant to which the United States Commodity Futures Trading Commission ("CFTC") and the Alberta Securities Commission ("ASC") (collectively "the Authorities") express their willingness to cooperate with each other in the interest of fulfilling their respective regulatory mandates with respect to cross-border clearing organizations.

# **ARTICLE ONE: DEFINITIONS**

For purposes of this MOU:

- 1. "Authority" means the CFTC or the ASC:
  - a) "Requested Authority" means the Authority to whom a request is made under this MOU; and
  - b) "Requesting Authority" means the Authority making a request under this MOU.
- 2. "Books and Records" means documents, electronic media, and books and records of, and other information about, a Covered Clearing Organization.
- 3. Clearing Member" means a member of a Covered Clearing Organization that also serves as an intermediary through which other market participants access the Covered Clearing Organization's activities.
- 4. "Clearing Participant" means a participant of a Covered Clearing Organization that does not serve as an intermediary, but trades and clears only for its own account as principal.
- 5. "Covered Clearing Organization" means any organization based in either the United States or Alberta, Canada, that satisfies both of the following criteria:
  - a) A Derivatives Clearing Organization registered as such under the Commodity Exchange Act or a Multilateral Clearing Organization that is the subject of an order issued by the CFTC pursuant to Section 409(b)(3) of the Federal Deposit Insurance Corporation Improvement Act 1991; and
  - b) A Clearing Agency recognized as such under the Securities Act (Alberta) or an Acceptable Clearing Corporation for purposes of Blanket Order 91-503 (or any successor to such order).

- 6. "Emergency Situation" means the occurrence of an event that could materially impair the financial or operational condition of a Covered Clearing Organization.
- 7. "Host Authority" means the Authority in whose jurisdiction a Covered Clearing Organization facility that is the subject of an On-Site Visit\_is located.
- 8. "Inspecting Authority" means the Authority performing an On-Site Visit.
- 9. "Governmental Entity" means:
  - a) If the Requesting Authority is the CFTC, the U.S. Department of the Treasury or the U.S. Board of Governors of the Federal Reserve System; and
  - b) If the Requesting Authority is the ASC, Alberta Finance and Enterprise, the Bank of Canada, or the Department of Finance Canada.
- 10. "On-Site Visit" means:
  - a) In the case of an On-Site Visit conducted by the CFTC as described in Paragraphs 28-29, a regulatory visit to a facility located in Alberta, Canada, of a Covered Clearing Organization; and
  - b) In the case of an On-Site Visit conducted by the ASC as described in Paragraphs 28-29, a regulatory visit to a facility located in the United States of a Covered Clearing Organization.
- 11. "Person" includes a natural person, unincorporated association, partnership, trust, investment company, or corporation.

#### **ARTICLE TWO: GENERAL PROVISIONS**

- 12. This MOU is a statement of intent to consult, cooperate and exchange information in connection with each of the Authorities' functions relating to Covered Clearing Organizations. The cooperation and information sharing arrangements under this MOU should be interpreted and implemented in a manner that is permitted by, and consistent with, the laws and requirements that govern each Authority, including relevant government policies and guidelines and obligations and commitments to other regulatory authorities. The Authorities anticipate that cooperation primarily will be achieved through ongoing informal consultations, supplemented as needed by more formal cooperation. The provisions of this MOU are not intended to discourage or hinder such informal communication.
- 13. This MOU does not create any legally binding obligations, confer any rights, or supersede domestic laws. This MOU does not confer upon any Person the right or

ability directly or indirectly to obtain, suppress, or exclude any information or to challenge the execution of a request for assistance under this MOU.

- 14. This MOU is not intended to limit or condition the discretion of an Authority in any way in the discharge of its regulatory responsibilities or to prejudice the individual responsibilities or autonomy of any Authority. This MOU does not limit an Authority to taking solely those measures described herein in fulfillment of its supervisory functions. In particular, this MOU does not affect any right of any Authority to communicate with, conduct an On-Site Visit of, or obtain information or documents from, any Person subject to its jurisdiction that is located in the territory of the other Authority.
- 15. This MOU is intended to complement, but does not alter except where explicitly noted, the terms and conditions of the following existing arrangement concerning cooperation in securities and futures matters: The *IOSCO Multilateral Memorandum of Understanding Concerning Consultation and Cooperation and the Exchange of Information* (October 2003) ("IOSCO MMOU") to which the CFTC and ASC are signatories, which covers primarily information sharing in the context of enforcement matters.
- 16. The Authorities intend periodically to review the functioning and effectiveness of cooperation arrangements between the ASC and CFTC with a view, *inter alia*, to expanding or altering the scope or operation of this MOU should that be judged necessary.
- 17. To facilitate cooperation under this MOU, the Authorities hereby designate contact persons as set forth in Appendix A.

# ARTICLE THREE: SCOPE OF SUPERVISORY CONSULTATION, COOPERATION AND EXCHANGE OF INFORMATION

- 18. The Authorities recognize the importance of close communication concerning their supervision of Covered Clearing Organizations and intend to consult regularly, as necessary, regarding general supervisory developments and issues relevant to the operations, activities, and regulation of such Covered Clearing Organizations.
- 19. The Authorities recognize in particular the importance of close cooperation in the event that a Covered Clearing Organization experiences, or is threatened by, a potential financial crisis or other Emergency Situation.

## **Event-Triggered Notification**

20. As appropriate in the particular circumstances, each Authority endeavors to inform the other Authority promptly, and where practicable in advance of:

- a) Pending regulatory changes or proposed regulatory actions with regard to a Covered Clearing Organization that may have a significant impact on the operations, activities, or reputation of a Covered Clearing Organization, including changes in default rules or procedures;
- b) Any material event that could adversely impact the financial or operational stability of a Covered Clearing Organization including, without limitation, such events as a default or potential default of a clearing member or participant, market or settlement bank difficulties that might adversely impact the Covered Clearing Organization, its failure to satisfy any of its requirements for continued recognition or registration, or any known material changes in the operating environment, financial resources, operations, management, or systems and controls that may adversely impact its operations or financial stability; and
- c) The status of efforts to address any material difficulties that could adversely impact the financial or operational stability of a Covered Clearing Organization or clearing member or participant.
- 21. The determination of what constitutes "significant impact", "material event", "adverse impact", "difficulties", or "material change" shall be left to the reasonable discretion of the relevant Authority that determines to notify the other Authority.
- 22. The above is without prejudice to any arrangements relating to specific prudential issues.

## **Request-Based Information Sharing**

- 23. To the extent necessary to supplement informal consultations, upon written request, the Requested Authority intends to provide to the Requesting Authority the fullest possible cooperation subject to the terms in this MOU in assisting the Requesting Authority's exercise of its functions relating to a Covered Clearing Organization and ensuring compliance with the laws or regulations of the Requesting Authority. The Authorities anticipate that such requests will be made in a manner that is consistent with the goal of minimizing administrative burdens, and will relate to information that is not otherwise readily available to the Requesting Authority.
- 24. The assistance covered by Paragraph 23 includes, where appropriate, providing information based upon documents held in the files of the Requested Authority that is relevant to the Requesting Authority's functions relating to the operations or activities of a Covered Clearing Organization. The Requested Authority will provide maximum assistance, to the extent necessary, in interpreting such information. Such information includes, without limitation:
  - a) Information relevant to the financial and operational condition of a Covered Clearing Organization including, for example, interim and annual financial

statements and information drawn from reports, filings, or early warning notices that a Covered Clearing Organization is required to submit to an Authority; and

b) Copies of regulatory reports (including examination reports) and assessments, or information contained therein, that may be relevant to the Requesting Authority's functions relating to a Covered Clearing Organization.

## **Periodic Meetings**

25. Representatives of the CFTC and ASC intend to meet periodically, as necessary, to update each other on their respective functions and regulatory oversight programs and to discuss issues of common interest relating to the supervision of Covered Clearing Organizations, including: contingency planning and crisis management, the adequacy of existing cooperative arrangements, any systemic risk concerns, default procedures, and the possible improvement of cooperation and coordination between the Authorities. Such meetings may be conducted over conference call or on a face-to-face basis, as judged appropriate by the Authorities.

## **ARTICLE FOUR: EXECUTION OF REQUESTS FOR ASSISTANCE**

- 26. To the extent possible, a request for written information pursuant to Article Three should be made in writing, and addressed to the relevant contact person in Appendix A. A request generally should specify the following:
  - a) The information sought by the Requesting Authority;
  - b) A general description of the matter that is the subject of the request and the purpose for which the information is sought; and
  - c) The desired time period for reply and, where appropriate, the urgency thereof.
- 27. In Emergency Situations, the Authorities will endeavor to notify each other of the Emergency Situation and communicate information to the other as appropriate in the particular circumstances, taking into account all relevant factors, including the status of efforts to address the Emergency Situation. During Emergency Situations, requests for information may be made in any form, including orally, provided such communication is confirmed in writing as promptly as possible following such notification.

#### **ARTICLE FIVE: ON-SITE VISITS**

28. In fulfilling their regulatory functions relating to Covered Clearing Organizations, the CFTC may need to conduct On-Site Visits of such organizations' facilities located in

Alberta, Canada, with respect to their operations and activities as Covered Clearing Organizations and the ASC may need to conduct On-Site Visits of such organizations' facilities located in the United States with respect to their operations and activities as Covered Clearing Organizations.

- 29. It is anticipated that an On-Site Visit by an Authority will be conducted in accordance with the following procedure:
  - a) The Inspecting Authority will notify the Host Authority of its intent to conduct an On-Site Visit and the intended time frame for, and the scope of, the On-Site Visit. Other than in exceptional circumstances, the Inspecting Authority will notify the Host Authority prior to notifying the Covered Clearing Organization.
  - b) The Authorities intend to assist each other regarding On-Site Visits, including providing information that is available prior to the On-Site Visit; cooperating and consulting in reviewing, interpreting and analyzing the contents of public and non-public Books and Records; and obtaining information from directors and senior management of a Covered Clearing Organization.
  - c) The Host Authority may, in its discretion, accompany the Inspecting Authority during the On-Site Visit and assist in the On-Site Visit, or conduct joint visits where appropriate.

## **ARTICLE SIX: PERMISSIBLE USES OF INFORMATION**

- 30. The Requesting Authority may use non-public information obtained under this MOU solely for exercising its functions in relation to Covered Clearing Organizations and seeking to ensure compliance with the laws or regulations of the Requesting Authority.
- 31. The Authorities recognize that, while this MOU is not intended to gather information for enforcement purposes, the Authorities subsequently may want to use the information for enforcement purposes. Where one Authority seeks to obtain a statement from a person within the jurisdiction of the other Authority, the parties will consult concerning how such statement will be obtained and how it can be used. Use of information for enforcement purposes otherwise will be in accordance with the terms and conditions in Paragraph 10 of the IOSCO MMOU. It is anticipated that the Requesting Authority would use best endeavors to notify the Requested Authority before making use of the information provided for enforcement purposes.
- 32. Before using non-public information furnished under this MOU for any purpose other than those stated in Paragraphs 30 and 31, the Requesting Authority must first inform and gain the approval of the Requested Authority of the intended use. As necessary, the Authorities will consult to discuss the reasons for any denial by the Requested Authority of such use and the circumstances under which such use might be allowed.

- 33. If an Authority receives, via a third party, information related to the Authority's functions relating to a Covered Clearing Organization provided by the other Authority, the first Authority will treat the information in accordance with the terms of this MOU.
- 34. The restrictions in this Article do not apply to an Authority's use of information it obtains directly from a Covered Clearing Organization, whether during an On-Site Visit or otherwise. However, where that information is provided to the Requesting Authority pursuant to an information-sharing request under this MOU, the restrictions in this MOU apply to the use of the information by that Requesting Authority.

## **ARTICLE SEVEN: CONFIDENTIALITY**

- 35. Except for disclosures in accordance with this MOU, each Authority intends to keep confidential to the extent permitted by law information shared under this MOU, requests made under this MOU, the contents of such requests, and any other matters arising under this MOU.
- 36. In cases where a Requesting Authority seeks to share non-public information obtained pursuant to this MOU with a third securities, futures, insurance, banking, or other regulatory authority in its jurisdiction (third authority), the Requesting Authority may only do so to the extent permitted by law and provided that the Requesting Authority undertakes to consult with the Requested Authority prior to providing the information to the third authority and:
  - a) Provides assurances to the Requested Authority that the third authority has confirmed that it requires the non-public information for a relevant supervisory purpose related to a Covered Clearing Organization; and
  - b) Provides confirmation to the Requested Authority that the third authority has in place an information sharing arrangement with the Requesting Authority related to supervisory matters, which governs the use and confidentiality of any non-public information shared under such arrangement.
- 37. If the conditions described in (a) and (b) of Paragraph 36 are not met, the Requesting Authority must obtain consent from the Requested Authority prior to providing non-public information obtained under this MOU to a third authority. The Requested Authority will take into account the level of urgency of the request and respond in a timely manner.
- 38. In extraordinary circumstances, it may become necessary for a Requesting Authority to share information obtained under this MOU with a Governmental Entity. In these circumstances and to the extent permitted by law:

- a) The Requesting Authority intends to notify the Requested Authority; and
- b) Prior to the Requesting Authority passing on the information, the Requesting Authority will provide adequate assurances to the Requested Authority concerning the Governmental Entity's use and confidential treatment of the information, including, as necessary, assurances that the information will not be shared with other parties without getting the prior consent of the Requested Authority.
- 39. To the extent possible, the Requesting Authority intends to notify the Requested Authority of any legally enforceable demand for non-public information furnished under this MOU. Prior to compliance with the demand, the Requesting Authority intends to assert all appropriate legal exemptions or privileges with respect to such information as may be available.
- 40. The Authorities intend that the sharing or the disclosure of non-public information, including but not limited to deliberative and consultative materials, pursuant to the terms of this MOU, will not constitute a waiver of privilege or confidentiality of such information.

# **ARTICLE EIGHT: TERMINATION**

41. Cooperation in accordance with this MOU will continue until the expiration of 30 days after either Authority gives written notice to the other Authority of its intention to terminate the MOU. If either Authority gives such notice, the parties will consult concerning the disposition of any pending requests. If an agreement cannot be reached through consultation, cooperation will continue with respect to all requests for assistance that were made under the MOU before the expiration of the 30-day period until all requests are fulfilled or the Requesting Authority withdraws such request(s) for assistance. In the event of termination of this MOU, information obtained under this MOU will continue to be treated in the manner described under Articles Six and Seven.

This MOU is executed in duplicate, this <u>10</u> day of <u>JUNE</u> 2010

Gary Gensler Chairman U.S. Commodity Futures Trading Commission

William S. Rice QC Chair and Chief Executive Officer Alberta Securities Commission

## **APPENDIX A**

#### **CONTACT PERSONS**

In addition to the following contact information, the CFTC and ASC will exchange confidential emergency contact telephone information.

## ASC

David McKellar Director, Market Regulation Alberta Securities Commission 4<sup>th</sup> Floor, 300 – 5<sup>th</sup> Avenue SW Calgary, Alberta T2P 3C4 Phone: 403-297-4281 Email: david.mckellar@asc.ca

Alternate Contact: David C. Linder Executive Director Alberta Securities Commission 4<sup>th</sup> Floor, 300 – 5<sup>th</sup> Avenue SW Calgary, Alberta T2P 3C4 Phone: 403-297-4228 Email: david.linder@asc.ca

#### CFTC

Ananda Radhakrishnan Director, Division of Clearing and Intermediary Oversight Commodity Futures Trading Commission 1155 21<sup>st</sup> Street, N.W. Washington, DC 20581 Phone: 202-418-5188 Fax: 202-418-5547 Email: aradhakrishnan@cftc.gov

Alternate Contact: John C. Lawton Deputy Director, Division of Clearing and Intermediary Oversight Commodity Futures Trading Commission 1155 21<sup>st</sup> Street, N.W. Washington, DC 20581 Phone: 202-418-5480 Email: jlawton@cftc.gov